

TEXAS ETHICS COMMISSION

IN THE MATTER OF
RICHARD L. ABRAMS,
RESPONDENT

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BEFORE THE
TEXAS ETHICS COMMISSION
SC-980324

ORDER and AGREED RESOLUTION

I. Recitals

The Texas Ethics Commission (the commission) met on July 10, 1998, to consider sworn complaint SC-980324 filed against Richard L. Abrams (the respondent). A quorum of the commission was present. The commission voted to accept jurisdiction of this complaint. Based on the investigation conducted by commission staff, the commission determined there was credible evidence of a violation of Section 253.164, Election Code, a law administered and enforced by the commission. To resolve and settle this complaint without further proceedings, the commission proposes this agreed resolution to the respondent.

II. Allegations

The complainant alleges that the respondent violated the Election Code by failing to file a judicial declaration of intent to comply or not to comply with the expenditure limits provided by the Judicial Campaign Fairness Act.

III. Facts Supported by Credible Evidence

Credible evidence available to the commission would support the following findings of fact:

1. The respondent was temporarily a candidate for county court-at-law judge in the 1998 primary election.
2. The respondent filed a campaign treasurer appointment on January 16, 1998, and filed a campaign finance report, which was designated as a final report, on June 24, 1998. The respondent did not file a judicial declaration of intent. The respondent's campaign finance

reports indicate that he accepted campaign contributions and made campaign expenditures before filing a final report.

3. The respondent submitted a response in which he swears that prior to becoming a candidate, he was hospitalized due to serious health problems. He swears that his name was removed from the primary ballot after a lawsuit was filed alleging that he did not have the required signatures on his petition to get his name on the ballot.

IV. Conclusions of Law

The facts described in Section III would support the following findings and conclusions of law:

1. The Judicial Campaign Fairness Act imposes contribution limits and imposes limits on the reimbursement of personal funds from political contributions. Sections 253.155 and 253.162, Election Code. It also sets out voluntary limits on campaign expenditures. Section 253.168, Election Code.
2. A person who becomes a candidate for a judicial office on or after June 16, 1995 (the effective date of the Judicial Campaign Fairness Act), must file a declaration of intent to comply or not to comply with those expenditure limits. Section 253.164, Election Code.
3. Additionally, all judicial candidates are prohibited from knowingly accepting campaign contributions or making campaign expenditures unless a judicial declaration of intent has been filed. *Id.*
4. The respondent filed his campaign treasurer appointment and therefore became a candidate for a judicial office for purposes of Title 15, Election Code, after June 16, 1995. The respondent made campaign expenditures and accepted campaign contributions without first filing a judicial declaration of intent. Thus, there is credible evidence that the respondent violated Section 253.164, Election Code.

V. Representations and Agreement by the Respondent

By signing this ORDER and AGREED RESOLUTION and returning it to the commission:

1. The respondent neither admits nor denies the facts detailed under Section III and the commission's findings and conclusions of law detailed under Section IV, and consents to the entry of this ORDER and AGREED RESOLUTION solely for the purpose of resolving and settling this sworn complaint.

2. The respondent consents to the entry of this ORDER and AGREED RESOLUTION before any adversarial evidentiary hearings or argument before the commission, and before any formal adjudication of law or fact by the commission. The respondent waives any right to a hearing before the commission or an administrative law judge appointed by the commission, and further waives any right to a post-hearing procedure established or provided by law.
3. Notwithstanding any other provisions of this ORDER and AGREED RESOLUTION, the respondent understands and agrees that the commission will consider the respondent to have committed the violation detailed in Section IV, Paragraph 4, if it is necessary to consider a sanction to be assessed in any future sworn complaint proceedings against the respondent.

VI. Confidentiality

This ORDER and AGREED RESOLUTION describes an alleged violation that the commission has determined would be neither technical or *de minimis*. Accordingly, this ORDER and AGREED RESOLUTION is not confidential under Section 571.140, Government Code, and may be disclosed by members and staff of the Texas Ethics Commission.

VII. Sanction

After considering the seriousness of the violation described under Section IV, Paragraph 4, including the nature, circumstances, consequences, extent, and gravity of the violation; that no previous violations by this respondent are known to the commission; and after considering the sanction deemed necessary to deter future violations, the commission imposes no civil penalty for the violation described under Section IV, Paragraph 4.

VIII. Order

The Texas Ethics Commission hereby ORDERS:

1. that this proposed AGREED RESOLUTION be presented to the respondent;
2. that if the respondent consents to the proposed AGREED RESOLUTION, this ORDER and AGREED RESOLUTION is a final and complete resolution of SC-980324;
3. that the respondent may consent to the proposed AGREED RESOLUTION only by signing an original of this document and mailing the signed original to the Texas Ethics Commission, P.O. Box 12070, Austin, Texas 78711, no later than August 7, 1998; and
4. that the executive director shall promptly refer SC-980324 to either the commission or to an administrative law judge to conduct hearings on the commission's behalf and to propose

findings of fact and conclusions of law to the commission in accordance with law if the respondent does not agree to the resolution of SC-980324 as proposed in this ORDER and AGREED RESOLUTION.

AGREED to by the respondent on: _____
DATE

Richard L. Abrams

EXECUTED ORIGINAL received by the commission on _____
DATE

Texas Ethics Commission

By: _____
Tom Harrison, Executive Director